## I MINA'TRENTA NA LIHESLATURAN GUÅHAN 2010 (SECOND) Regular Session

# CERTIFICATION OF PASSAGE OF AN ACT TO I MAGA'LAHEN GUÅHAN

This is to certify that Substitute Bill No. 485-30 (COR), "AN ACT TO ADD A NEW §1515 TO TITLE 5, GUAM CODE ANNOTATED; TO AMEND §22955, AND §1514(b) OF TITLE 5, GUAM CODE ANNOTATED; AND TO AMEND SECTION 2 OF PUBLIC LAW 30-179; RELATIVE TO AUTHORIZING THE ISSUANCE OF GOVERNMENT OF GUAM LIMITED OBLIGATION BONDS FOR THE PURPOSE OF ACQUIRING, CONSTRUCTING AND EQUIPPING EDUCATIONAL CULTURAL FACILITY AND CERTAIN OTHER PROJECTS THAT BENEFIT GUAM'S TOURISM INDUSTRY AND FOR THE PURPOSE OF REFUNDING GOVERNMENT  $\mathbf{OF}$ **GUAM** LIMITED **OBLIGATION** INFRASTRUCTURE IMPROVEMENT BONDS, 1997 SERIES A, TO APPROVE THE TERMS AND CONDITIONS OF SUCH BOND ISSUE; AND TO CHANGING THE TERMS FOR THE ISSUANCE OF DEBT AUTHORIZED UNDER PUBLIC LAW 30-179," was on the 22nd day of December, 2010, duly and regularly passed. The state of the s

	TOWN
	Judith T. Won Pat, Ed. D.
Attested:	Speaker
Tina Rose Muña∥Barnes	
Legislative Secretary	
This Act was received by I Maga'lahen Guåha	n this $\frac{\partial^2 \mathcal{S}}{\partial \mathcal{S}}$ day of $\frac{\partial^2 \mathcal{C}}{\partial \mathcal{S}}$ , 2010, at
8.02 o'clock $1.M$ .	A HOW
	Assistant Staff Officer
	Maga'lahi's Office
APPROVED:	
FELIX P. CAMACHO	
I Maga'lahen Guåhan	
Date:	

Public Law No.

## I MINA'TRENTA NA LIHESLATURAN GUÅHAN 2010 (SECOND) Regular Session

#### Bill No. 485-30 (COR)

As substituted by the Committee on Tourism, Cultural Affairs, Youth and Public Broadcasting. and amended on the Floor.

Introduced by:

B.J.F. Cruz
F. B. Aguon, Jr.

Judith T. Won Pat, Ed.D.
T. R. Muña Barnes
R.J. Respicio
Judith P. Guthertz, DPA
T. C. Ada
V. Anthony Ada
F. F. Blas, Jr.
E. J.B. Calvo
J. V. Espaldon
Adolpho B. Palacios, Sr.
v. c. pangelinan
Telo Taitague
Ray Tenorio

AN ACT TO *ADD* A NEW §1515 AND AMEND §1514(b) OF ARTICLE 5 OF CHAPTER 1, AND TO AMEND §22952 OF ARTICLE 10 OF CHAPTER 22, ALL OF TITLE 5, GUAM CODE ANNOTATED; AND TO AMEND SECTION 2 OF **PUBLIC** LAW RELATIVE TO AUTHORIZING THE ISSUANCE OF GOVERNMENT OF GUAM LIMITED OBLIGATION **BONDS FOR** THE **PURPOSE OF** ACQUIRING, CONSTRUCTING **EOUIPPING** AND AN**EDUCATIONAL** CULTURAL **FACILITY** AND CERTAIN **OTHER PROJECTS** THAT BENEFIT **GUAM'S TOURISM** INDUSTRY, AND FOR PURPOSE OF REFUNDING GOVERNMENT OF GUAM LIMITED **OBLIGATION** INFRASTRUCTURE

IMPROVEMENT BONDS, 1997 SERIES A, TO APPROVE THE TERMS AND CONDITIONS OF SUCH BOND ISSUE; AND TO CHANGING THE TERMS FOR THE ISSUANCE OF DEBT AUTHORIZED UNDER PUBLIC LAW 30-179.

#### BE IT ENACTED BY THE PEOPLE OF GUAM:

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2 **Section 1.** A new §1515 is hereby *added* to Article 5 of Chapter 1 of Title 3 5, Guam Code Annotated, to read as follows: **"**§ 1515. Authorization to Borrow For the Purpose of Acquiring, Constructing and Equipping an 4 Educational Cultural Facility, a Community Cultural Center and Certain 5 6 Other Projects That Benefit Guam's Tourism Industry and For the Purpose of Refunding the Outstanding Government of Guam Limited Obligation 7 8 **Infrastructure Improvement Bonds** 9 The following terms shall have the following (a) Definitions. 10 meanings when used in this Section: Debt service means the scheduled principal of and 11 **(1)** 12 interest on bonds plus fees, if any, to be paid for credit enhancement of such bonds. 13 14 (2) Debt service savings means the amount by which the present value of debt service on refunding bonds is less than the 15 present value of the remaining debt service on the prior obligations 16 17 refunded by such refunding bonds. Present value shall be calculated 18 for this purpose using the yield on the bond issue as the discount rate. 19 (3) Hotel tax revenues means all revenues derived from taxes of the type now imposed by § 30101 of Chapter 30 of Title 11 of the 20

Guam Code Annotated.

Article as part of the same issue as the refunding bonds, but for the purpose of providing moneys for the projects authorized by Subsection (i) of this Section, funding a debt service reserve fund, or paying expenses incurred in connection with the issuance of such new money bonds not already included in an existing appropriation for, or the regular budget of any government agency or instrumentality or public corporation providing any service in connection with the issuance of such debt.

- (5) *Prior obligations* means the outstanding Government of Guam Limited Obligation Infrastructure Improvement Bonds, 1997 Series A, being refunded in connection with the issuance of bonds pursuant to this Section.
- (6) Refunding bond means a bond issued pursuant to this Section for the purpose of providing moneys to redeem or otherwise retire prior obligations, funding any appropriate reserves allocable to the refunding bonds, or paying expenses incurred in connection with the issuance of such refunding bonds not already included in an existing appropriation for, or the regular budget of any government agency or instrumentality or public corporation providing any service in connection with the issuance of such debt.
- (7) Yield means the annual discount rate which, when used to discount all payments of net debt service on a bond issue to the date of issuance of the bonds, using a semiannual compounding interval, results in the aggregate present value of such payments being equal to the re-offering price to the public of the bonds. For this purpose, "net debt service" means debt service minus the amount of any direct

subsidy payment to be received from the United States in connection with debt service.

- (b) Authorization of Issuance of Limited Obligation Infrastructure Improvement Bonds. *I Maga'lahen Guåhan* is authorized to issue on behalf of the Government an issue of bonds of the Government consisting of refunding bonds and new money bonds, subject to the following requirements and limitations:
  - (1) The issuance of the bonds *shall not* cause a violation of the debt limitation provisions of Title 48 USC § 1423a (§ 11 of the Organic Act of Guam).
  - (2) All obligation of the Government to pay debt service on the prior obligations *shall* be discharged concurrently with the issuance of the refunding bonds. Thereafter, any remaining debt service on the prior obligations *shall* be payable solely from and secured solely by a refunding escrow established for such purpose.
  - (3) The present value of debt service on the refunding bonds shall be at least two percent (2.0%) less than the present value of debt service on the refunded bonds, using the yield on the refunding bonds as the discount rate.
  - (4) The aggregate principal amount of refunding bonds issued *shall not* exceed the amount necessary to redeem or otherwise retire the prior obligations, fund any appropriate reserves allocable to the refunding bonds, and pay expenses incurred in connection with the issuance of the refunding bonds not already included in an existing appropriation for, or the regular budget of any government agency or instrumentality or public corporation providing any service in connection with the issuance of such debt.

(5) The aggregate principal amount of new money bonds issued *shall not* exceed the amount necessary to fund the sum of the amounts appropriated for the projects listed in Subsection (i) of this Section, establish a debt service reserve fund allocable to the new money bonds, pay capitalized interest on the bonds and pay expenses incurred in connection with the issuance of the new money bonds not already included in an existing appropriation for, or the regular budget of any government agency or instrumentality or public corporation providing any service in connection with the issuance of such debt.

- (6) Aggregate net debt service in each fiscal year on the bonds issued pursuant to this Section and any Government of Guam Infrastructure Improvement Bonds, 1997 Series A, remaining outstanding after the issuance of such bonds *shall not* exceed Seven Million Dollars (\$7,000,000) per fiscal year.
- (c) Source of Payment and Security for the Bonds. The bonds issued pursuant to this Section *shall* be limited obligations of the Government payable from and secured by a pledge of all or any part of the hotel tax revenues. Any pledge made to secure the bonds *shall* be valid and binding from the time the pledge is made. The hotel tax revenues received by the Government or any trustee, depository and custodian *shall* be deposited in a separate account and *shall* be immediately subject to the lien of such pledge without physical delivery thereof or further act, and the lien of such pledge *shall* be valid and binding against all parties having claims of any kind in tort, contract or otherwise, against the Government of such trustee, depository or custodian, irrespective of whether the parties have notice thereof. The indenture by which such pledge is created need *not* be recorded. Hotel tax revenues pledged for the purpose of paying the bonds

are hereby continuously appropriated for such purpose and for the purposes of paying the charges of any trustee, custodian, depository, auditor or credit enhancement provider for the bonds and any other necessary bond expenses under the indenture. All such revenues not needed for such purpose or for the purposes of paying any Government of Guam Limited Obligation Infrastructure Improvement Bonds, 1997 Series A, remaining outstanding and any expenses related thereto *shall* be transferred periodically by any trustee or other fiduciary under the indenture as follows:

- (1) first, to the fund or account designated by the Guam Visitors Bureau (GVB), such amount as is specified by the budget enacted by *I Liheslaturan Guåhan* (the Guam Legislature) for the GVB, and
- (2) second, the balance of such revenues to the Tourist Attraction Fund.

The obligation to make these transfers to the GVB and the Tourist Attraction Fund *shall not* be a part of the contract with the bondholders, and *shall* be subject to the modification by amendment of this Subsection (c) of this Section.

The Director of Administration *shall* provide to *I Liheslaturan Guåhan* (the Guam Legislature) a copy of each monthly trustee's or other fiduciary's report on collections and disbursements of hotel tax revenues within five (5) working days of the Director's receipt of such report.

(d) Terms and Conditions Determined by Indenture; Form of Bonds; Covenants; Appointment of Fiduciaries; Other Related Agreements. The terms and conditions of the new issue *shall* be as determined by *I Maga'lahen Guåhan* by the execution of an indenture authorizing the issuance of the issue. The indenture *shall* contain such terms and conditions as are consistent with this Section. The technical form and language of the

bonds of the new issue, including provisions for execution, exchange, transfer, registration, paying agency, lost or mutilated bonds, negotiability, cancellation and other terms, covenants or conditions not inconsistent with this Section, *shall* be as specified in the indenture executed by *I Maga'lahen Guåhan* authorizing the issuance of the bonds. The indenture may appoint one (1) or more trustees or other fiduciaries authorized to receive and hold in trust the proceeds of the bonds and moneys relating thereto, to protect the rights of bondholders and to perform such other duties as may be specified in the indenture. The proceeds of the bonds issued pursuant to this Section, and any revenues relating to such bonds, may be invested in, but only in, the types of investments permitted by the indenture. *I Maga'lahen Guåhan* is also authorized to execute, on behalf of the Government, any appropriate agreements, certificates or other instruments relating to the bonds and the sale of the bonds.

- (e) Authorization for Credit Enhancement. *I Maga'lahen Guåhan* is authorized to enter into such contracts or agreements with such banks, insurance companies or other financial institutions as he determines are necessary or desirable to improve the security and marketability of any bonds authorized by this Section. Such contracts or agreements may contain an obligation to reimburse, with interest, any such banks, insurance companies or other financial institutions for advances used to pay principal of or interest on the issue. Any such reimbursement obligation *shall* be payable solely from the same sources as debt service on the issue is payable, and any such advance, if necessary, *shall* be treated as creating a reimbursement obligation issued to refund the issue.
- (f) Valid and Binding Obligations, Collection of Revenue. The bonds of the issue authorized by this Section *shall* constitute the valid and

binding limited obligations of the Government. All officers charged by law with any duty in the collection of any revenues from which debt service on the issue is payable *shall* do every lawful thing necessary to collect the money necessary for such purpose. The validity of any such bonds *shall not* be affected by the validity or regularity of any proceedings for the implementation of the infrastructure improvement projects funded by either the prior obligations or the new money bonds.

- (g) Waiver of Immunity. Notwithstanding any substantive or procedural provision of the Government Claims Act, Chapter 6 of Title 5 of the Guam Code Annotated, the Government waives immunity from any suit or action in contract on the bonds authorized by this Section, but does *not* waive sovereign immunity as to the personal liability of elected officials and employees of the Government.
- (h) No Personal Liability. No employee or elected official of the Government shall be individually or personally liable for the payment of any amounts due on any bonds issued under this Section, or for any other liability arising in connection with the bonds; provided, however, that nothing in this Section shall relieve any employee or elected official from the performance of any ministerial duty required by law.
- (i) Infrastructure Improvement Projects. The proceeds of the new money bonds issued under this Section are hereby appropriated in amounts not to exceed the following amounts for the purposes of implementing the following projects, in the following order of priority:
  - (1) Twenty-Seven Million Dollars (\$27,000,000) for the acquisition, construction and equipping of an educational facility that reflects a sense of Guam and the *Chamorro* culture and will be the permanent home for the preservation and continuance of the

Chamorro people; provides for the display of artifacts and historical 1 2 documents; stimulates community involvement; fosters research and conveys the results of research to the public primarily through the 3 4 medium of public exhibits, demonstrations, lectures, public programs and publications using the theme: I Hinanao-ta, the journey of the 5 Chamorro people, provided, however, that the location of such 6 educational facility shall have been approved by I Maga'låhen 7 Guåhan prior to acquisition (if any) or construction thereof; 8 Forty-One Million Five Hundred Thousand Dollars 9 **(2)** (\$41,500,000) for the following projects: 10 for resolution of the San Vitores flooding caused 11 by storm water runoff along San Vitores Road north of the 12 13 Fujita Pump Station by collecting and removing storm runoff via transmission to the Fujita Pump Station to be discharged at 14 a suitable location: 15 for various projects related to Historic Hagåtña to 16 include the following: 17 18 (i) for the restoration of the walls of the *Plaza* de España; 19 20 (ii) for the restoration and rehabilitation of the 21 Plaza de España Azotea; 22 for the restoration of the Plaza de España Chocolate House; and 23 for the development of a paver-surface 24 25 crosswalk and landings on both sides of Marine Corps Drive to provide a proper connection between Skinner 26 Plaza and the *Chamorro* Village. 27

1	(C) for reimbursements to the Guam Preservation
2	Trust interfund payables due to failure to deposit in said Fund
3	and to transfers out by I Maga'låhen Guåhan;
4	(D) for the restoration of the Inarajan community
5	center;
6	(E) for the restoration and rehabilitation of the
7	Malesso Bell Tower, including landscaping and lighting
8	improvements;
9	(F) for the design and construction of a Guam Farmers
10	Cooperative Association facility and the relocation of the
11	Dededo Flea Market;
12	(G) for the construction of a historic monument and
13	plaza to commemorate Ferdinand Magellan's historic visit to
14	Umatac Bay;
15	(H) for the design and construction of village entrance
16	signs for Guam's nineteen (19) municipalities;
17	(I) for improvements to the Nimitz Beach outdoor
18	pavilion, public restrooms, lighting, benches and walking paths;
19	(J) for improvements to the public facilities near the
20	Fish Eye Pier, including public restrooms, washing facilities
21	benches, lighting, and picnic areas;
22	(K) for improvements to the stalls, public restrooms
23	landscaping and walking paths of the Mangilao Public Market;
24	(L) for improvements in Tumon Bay, to include
25	pedestrian corrals and safety railings, and overhead lighting at
26	the Governor Joseph Flores Memorial Park;

1	(M) for the renovation of streetlights along Pale San
2	Vitores Road;
3	(N) for the renovation of streetlights in the Agana Bay
4	vicinity;
5	(O) for the restoration and repair of scenic byways,
6	overlooks, and historic sites, including the Cetti Bay and Sella
7	Bay Overlooks; the Umatac Bay Overlook; the Agat Spanish
8	Bridge (Talifak River); the Talofofo and Fadi'an Point
9	Overlooks; the Santos Memorial Park ocean views; and the East
10	Agana Bay picnic shelters and ocean views;
11	(P) for the design and construction of a permanent
12	monument for the late Senator Angel L.G. Santos Park;
13	(Q) for the scenic and informational highway signs;
14	(R) for improvements of the <i>Hagåtña</i> Tennis Courts;
15	(S) for improvements of the Hagåtña Pool;
16	(T) for deposit into the Community Sports
17	Recreational Improvement Fund established under Public Law
18	14-27 for the construction and/or renovation of sports and
19	community recreational facilities;
20	(U) for primary or supplemental funding for projects
21	identified under the Hagåtña Master Plan; and
22	(V) for acquisition of available real estate and offered
23	for sale and development of a public park within the area
24	known as Fairfax and Gonga (Gun Beach) in Tumon.
25	(j) Approval of Guam Economic Development Authority.
26	§50103(k) of Title 12, Guam Code Annotated provides that agencies and
27	instrumentalities of the Government shall issue bonds and other obligations

only by means of and through the agency of the Guam Economic Development Authority (GEDA). No issue of bonds authorized by this Section shall be sold until the Board of Directors of GEDA has adopted a resolution approving the sale of such issue.

(k) In the event that *I Maga'Lahen* secures a loan under Public Law 30-179, *I Maga'Lahen* is authorized to reprogram bond proceeds intended for Item (1) of Subsection (i) of this Section for the purpose of reconstructing and/or renovation of the Old Guam Legislature Building (the former Guam Congress Building) and other historic facilities in *Hagåtña*."

Section 2. Approval of Terms and Conditions. §50103(k) of Title 12, Guam Code Annotated provides that GEDA *shall not* sell any bond without the approval of *I Liheslaturan Guåhan* of the terms and conditions of the issuance of the bonds. *I Liheslaturan Guåhan* hereby approves the issuance, terms and conditions of the bonds authorized by §1515 of Title 5, Guam Code Annotated, in an aggregate principal amount *not* to exceed the amount authorized by said §1515, with a final maturity *not* exceeding thirty (30) years and bearing interest at a yield of *not* to exceed seven and one-half percent (7.5%) per annum, after subtracting from bond interest the amount of any direct subsidy payment to be received from the United States in connection with such bonds.

**Section 3.** Amendment of Prior Hotel Tax Flow of Funds. § 22952 of Article 10 of Chapter 22, Title 5, Guam Code Annotated, is hereby *amended* to read as follows:

"§ 22952. Source of and Security for Payment of the Bonds. The bonds of the new issue *shall* be limited obligations of the Government payable from and secured by a pledge of all or any part of the hotel tax revenues. Any pledge made to secure the bonds *shall* be valid and binding from the time the pledge is made. The hotel tax revenues received by the

Government or any trustee, depository and custodian shall be deposited in a separate account and shall be immediately subject to the lien of such pledge without physical delivery thereof or further act, and the lien of such pledge shall be valid and binding against all parties having claims of any kind in tort, contract or otherwise, against the Government of such trustee, depository or custodian, irrespective of whether the parties have notice thereof. The indenture by which such pledge is created need *not* be recorded. Hotel tax revenues pledged for the purpose of paying the bonds are hereby continuously appropriated for such purpose and for the purposes of paying the charges of any trustee, custodian, depository, auditor or credit enhancement provider for the bonds and any other necessary bond expenses under the indenture. All such revenues *not* needed for such purpose or for the purpose of paying any bonds issued pursuant to §1515 of Title 5, Guam Code Annotated, and any expenses relating thereto shall be transferred periodically by any trustee or other fiduciary under the indenture as provided by said §1515. The obligation to make such transfers shall not be a part of the contract with the bondholders, and shall be subject to the modification by amendment of this §22952 by I Liheslaturan Guåhan (the Guam Legislature)."

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**Section 4.** §1514(b) of Article 5 of Chapter 1, Title 5, Guam Code Annotated, is hereby *amended* to read:

"(b) Terms and Conditions Determined by Certificate. The terms and conditions of the debt *shall* be determined by *I Maga' lahen Guåhan* by the execution of a certificate authorizing the issuance of the debt upon or prior to the issuance of the debt; provided, however, that such terms and conditions *shall* be consistent with this Section, and that the debt *shall* mature *not later than* the date thirty (30) years after its date of issuance and

shall bear interest at such rates and be sold for such price or prices as shall result in a yield to the holders of the debt *not* exceeding seven and one-half percent (7½%) per annum."

**Section 5.** Section 2 of Public Law 30-179 is hereby *amended* to read as follows:

### "Section 2. Approval of Debt.

Annotated, hereby approves the issuance and sale by the government of Guam of debt in a principal amount not to exceed Twenty Five Million Dollars (\$25,000,000) for the purposes set forth in \$1514, Title 5, Guam Code Annotated, provided that the conditions to the issuance of such debt shall have been met, such debt have a final maturity date not later than thirty (30) years after their date of issuance, bear interest at such rate and are sold for such price or prices as shall result in a yield to the holders of the debt not exceeding seven and one-half percent (7½%) per annum, and are issued and sold in the manner, for the purposes and subject to the requirements and limitations provided in \$1514, Title 5, Guam Code Annotated. The issuance and sale of debt on behalf of the government of Guam authorized by this Section may be to one (1) or more banks or financial institutions as a loan guaranteed by the U.S. Department of Agriculture."